

BYLAWS

OF THE

TALLAHASSEE-LEON

COUNTY PLANNING COMMISSION

These Bylaws govern the actions of the Tallahassee-Leon County Planning Commission in its capacity as the Planning Commission, the Local Planning Agency, and the Land Development Regulation Commission.

Adopted by the Planning Commission on 6/26/96, amended: 11/3/97, 1/10/00, 5/16/01, 12/3/01, 11/3/03, 5/01/07, 06/05/12, 02/02/16, 1/5/2021

Approved by the City Commission on 7/10/96, 11/25/97, 3/8/00, 10/24/01, 4/24/02, 12/10/03, 5/01/07, 06/27/12, 3/23/16, 5/12/2021

Approved by the County Commission on 7/17/96, 11/18/97, 2/22/00, 10/30/01, 4/9/02, 12/9/03, 06/26/12, 3/8/16, 3/9/2021

TABLE OF CONTENTS

Statement of Purpose; How to Use These Bylaws.....	1
Part I -Tallahassee-Leon County Planning Commission	2
Article I - Definitions.....	2
Section 1. Definitions.....	2
Article II - Membership, Terms, Meetings, Place of Meetings and Duties	4
Section 1. Membership; Termination; Attendance Report by the Clerk	4
(a) Membership.....	4
(b) Termination	4
(c) Attendance Report by the Clerk	4
Section 2. Terms	4
Section 3. Regular Meetings	4
Section 4. Special Meetings.....	5
Section 5. Place of Meetings.....	5
Section 6. Offices.....	5
Section 7. Duties	5
Article III - Quorum.....	7
Section 1. Quorum	7
Section 2. Specific Provision for Leon County Appointees	8
Article IV - Officers.....	8
Section 1. Officers	8
Article V - Passage of Motions or Matters	8
Section 1. Motions or Matters for Regular Business	8
Section 2. Motions or Matters Amending Bylaws.....	8
Article VI - Reconsideration.....	8
Section 1. Decisions Involving Applications Coming Before the Commission.....	8
Section 2. Reconsideration of Other Decisions	9
Article VII - Continuances; Computation of Time.....	9
Section 1. Continuances.....	9
Section 2. Computation of Time.....	9
Article VIII - Amendments to Applications; Conditions Giving Rise to Re-notice and Additional Public Hearings on Amendments.....	9
Section 1. Amendments to Applications; Consideration of Amendments; Review by Staff.....	9
(a) Amendments to Applications	9
(b) Consideration of Amendments.....	9
(c) Review by Staff	10
Section 2. Conditions Giving Rise to Re-notice and Additional Public Hearing	10
Article IX - Procedures for Formal Quasi-Judicial Proceedings	10
Section 1. Scope; Effect of Filing Petition for Formal Quasi-judicial Proceedings on Decisions (Subject to Review Under this Article) of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management or Designee, City Development Review Committee and Leon County Administrator or Designee; Formal	

Quasi-Judicial Proceedings; Applicability of Article IX; Who May Initiate Formal Quasi-judicial Proceedings; Representation; Filing Deadlines; De Novo Review; Status of Other Parties; Filing of Original Documents; Where to File; Filing Deadlines Jurisdictional; Copies; Required Contents of Petition for Formal Quasi-judicial Proceedings; Filing Fees; Notice of Filing Requirements; Determination of Standing; Motion to Dismiss; Dismissal by Clerk of the Planning Commission; Intervention.....	10
(a) Scope	11
(b) Effect of Filing Petition for Formal Quasi-judicial Proceedings on Decisions (Subject to Review Under this Article) of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management or Designee, City Development Review Committee, and Leon County Administrator or Designee	11
(c) Formal Quasi-Judicial Proceedings	11
(d) Applicability of Article IX	13
(e) Who May Initiate Formal Quasi-judicial Proceedings; Representation.....	13
(f) Filing Deadline for Appeals of Decisions of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management, City Development Review Committee, and Leon County Administrator or Designee; De Novo Review	13
(g) Filing Deadline for Planning Commission Decisions or Recommendations; De Novo Review	13
(h) Status of Other Parties.....	14
(i) Filing of Original Documents; Where to File; Filing Deadlines Jurisdictional; Copies.....	14
(j) Required Contents of Petition for Formal Quasi-judicial Proceedings; Filing Fees; Notice of Filing Requirements	14
(k) Determination of Standing	15
(l) Motion to Dismiss	16
(m) Dismissal by Clerk of the Planning Commission	16
(n) Intervention	16
Section 2. Filing of Original Documents with the Clerk of the Planning Commission; Service of Copies to Parties; Certificate of Service Required; Effect of Signature	17
(a) Filing of Original Documents with the Clerk of the Planning Commission ...	17
(b) Service of Copies to Parties	17
(c) Certificate of Service Required	17
(d) Effect of Signature	17
Section 3. Prehearing Procedures	17
(a) Transmittal of Petition to the Division of Administrative Hearings; Administrative Law Judges; Verbatim Record Required	17
(b) Procedural Orders and Discovery	18
(c) Time for Requesting Procedural Orders.....	19
(d) Mediation	19
(e) Notice of Formal Quasi-judicial Evidentiary Hearing	19

Section 4. Public Testimony	20
Section 5. Evidence; Burden of Proof.....	20
(a) Evidence	20
(b) Burden of Proof.....	20
Section 6. Rules Incorporated by Reference.....	20
Section 7. Order for Presenting Evidence.....	20
Section 8. Supplementing the Record; Ex Parte Communications Prohibited	21
(a) Supplementing the Record	21
(b) Ex Parte Communications.....	21
Section 9. Continuances; Computation of Time	21
(a) Continuances	21
(b) Computation of Time	21
Section 10. Recommended Order and Record; Transcript; Exceptions; Response to Exceptions; Scheduling; Consideration of the Recommended Order; Action on the Recommended Order	22
(a) Recommended Order and Record	22
(b) Transcript	22
(c) Exceptions	22
(d) Response to Exceptions.....	22
(e) Scheduling	22
(f) Consideration of the Recommended Order.....	23
(g) Action on the Recommended Order.....	23
Section 11. Rendition of Decisions of the Planning Commission.....	23
Section 12. Order Closing File; Settlement Agreements	23
Article X - Agendas	24
Article XI - Conflict of Interest	24
Article XII - Other Rules of Procedure.....	24
Article XIII - Clerk of the Planning Commission; Clerk of the Local Planning Agency;.....	24
Section 1. Clerk of the Planning Commission.....	24
Section 2. Clerk of the Local Planning Agency.....	24
Article XIV - Informal Procedures for Quasi-judicial Proceedings; Waiver of Formal Quasi-judicial Procedures.....	25
Section 1. Waiver of Formal Quasi-judicial Procedures	25
Section 2. Informal Procedures.....	25
Article XV - Procedures for Projects Governed By Section 403.973, F.S. (City of Tallahassee Only).....	25
Section 1. Section 403.973, Florida Statutes, Projects	25
Article XVI – Compliance with Florida Laws and Codes.....	25
Section 1. Public Records Law and E-Mails	25
Section 2. Government in the Sunshine Law	25
Section 3. Code of Ethics.....	26
Part II – Tallahassee-Leon County Local Planning Agency.....	26
Article I - Name and Authorization	26
Section 1. Name	26
Section 2. Authorization	26
Article II - Duties and Responsibilities.....	26

Section 1. Monitor and Recommend	26
Section 2. Coordination with Governmental Entities	26
Section 3. Level of Service Standards	27
Section 4. Planning Coordination	27
Section 5. Resolving Conflict	27
Section 6. Mediation	27
Section 7. Target Issues	27
Section 8. Permitting Process	27
Section 9. General Duties	27
Article III – Officers and Duties	27
Section 1. Designation of Officers	27
Section 2. Duties	27
Article IV – Meetings and Locations.....	28
Section 1. Meetings.....	28
Section 2. Meeting Locations	28
Article V - General Provisions.....	28
Section 1. Voting Rights	28
Section 2. Parliamentary Procedure.....	28
Article VI - The Goal of Public Participation Procedures	28
Section 1. The Goal of Public Participation.....	28
Article VII - Objectives of Public Participation Procedures.....	28
Section 1. Objectives	28
Article VIII - Public Participation Procedures.....	29
Section 1. Public Participation Procedures; Newspaper Advertising; Mailing List; Free Publicity; Meetings; Information Depositories; Written Comments; Public Hearings; Workshop Sessions; Modification to Proposed Amendments	29
(a) Public Participation Procedures.....	29
(b) Newspaper Advertising	29
(c) Mailing List	29
(d) Free Publicity	29
(e) Meetings	30
(f) Information Depositories	30
(g) Written Comments	30
(h) Public Hearings	30
(i) Workshop Sessions	30
(j) Modification to Proposed Amendments.....	30
Appendix I Form For Petition for Formal Quasi-judicial Proceedings	31
Appendix II Adopted Division of Administrative Hearings Rules.....	35
Appendix III Florida Statute 112.3143, Florida Statutes - Voting Conflicts.....	37
Appendix IV Procedure for Selection of Planning Commission Mediator	40

STATEMENT OF PURPOSE; HOW TO USE THESE BYLAWS

Statement of Purpose. *The Tallahassee-Leon County Planning Commission (hereinafter called "Planning Commission") was duly established by virtue of an interlocal agreement dated September 26, 1967, between the County of Leon and the City of Tallahassee. This agreement, as amended, designates the Planning Commission as the entity responsible for comprehensive areawide planning within the City of Tallahassee and Leon County. The Planning Commission is also the duly designated Local Planning Agency and Land Development Regulation Commission pursuant to Chapter 163, Florida Statutes. Duties and responsibilities of the Planning Commission are set forth in the interlocal agreement, these Bylaws, and the codes of the City of Tallahassee and Leon County.*

How To Use These Bylaws. *These Bylaws set forth the procedure to be followed and adhered to by the Planning Commission in discharging its assigned duties and responsibilities and by all persons bringing matters before the Planning Commission. The provisions of Part I govern the activities of the Planning Commission when it sits as the Planning Commission and as the Land Development Regulation Commission. The provisions of Part II govern the activities of the Planning Commission when it sits as the Local Planning Agency. To the extent applicable, the provisions of Part I shall also govern the activities of the Local Planning Agency. In the event that specific provisions in Part II are in direct conflict with the provisions in Part I, the provisions of Part II shall control as to the activities of the Local Planning Agency.*

**PART I
TALLAHASSEE-LEON COUNTY PLANNING
COMMISSION**

ARTICLE I - DEFINITIONS

Section 1. Definitions. As used in these Bylaws:

- (a) "Appeal" means a de novo formal quasi-judicial proceeding to review the decision of a City or County official or committee. In such a review no presumption of correctness is afforded to the decision under review.
- (b) "Applicant" means the person filing an application for approval of a site plan, plat, rezoning or other action to be taken by the City, County or Planning Commission.
- (c) "City" means the City of Tallahassee.
- (d) "Commission" means the Tallahassee-Leon County Planning Commission unless the context of the sentence implies that the reference is to the Tallahassee City Commission or the Leon County Commission.
- (e) "County" means Leon County.
- (f) "Days" means working days, unless otherwise stated.
- (g) "De novo proceeding" means a formal quasi-judicial proceeding wherein the parties submit testimony and evidence in support of their position and the reviewing body evaluates the issues raised in a petition as if they were being reviewed for the first time.
- (h) "Documentary evidence" means any document, memorandum, letter, expert or lay report, resume, data, chart, diagram, survey, drawing or other writing whether printed or on computer disk or external storage drive, any video or audio tape, film, slide, overhead projection or photograph.
- (i) "Development Review Committee" or "DRC" means the Development Review Committee of the City of Tallahassee or of Leon County, as applicable.
- (j) "Duly noticed" means notice published in a newspaper of regular and general circulation in the City and County: i) for matters in the City – at least 15 days in advance of the Planning Commission public hearing on a Type C site plan, 21 days in advance of the Planning Commission public hearing or regular meeting for all other matters coming before the Planning Commission, and 15 days in advance of the commencement of the evidentiary hearing in the case of a formal quasi-judicial proceeding before an administrative law judge; ii) for matters in the County – at least 15 days in advance of the Planning Commission public hearing for a rezoning, 21 days in advance of a Planning Commission public hearing or regular meeting for all other matters coming before the

Planning Commission and 30 days in advance of the commencement of the evidentiary hearing in the case of a formal quasi-judicial proceeding; and iii) for meetings of the Local Planning Agency – at least 10 days in advance of such meeting or public hearing.

(k) "Filing" means received in hand by the Clerk of the Planning Commission. Mere placing in the U.S. Mail or via electronic mail does not constitute filing.

(l) "Greater impacts" means an increase in the effects of a project upon infrastructure or natural resources. An example of a "greater impact" is a change in a residential plat that increases the number of units, lots, or impervious area.

(m) "Local Planning Agency" or "LPA" means the entity responsible for preparation of the Comprehensive Plan and amendments for approval by the City of Tallahassee and Leon County and performance of other duties of a local planning agency as provided in Chapter 163, Florida Statutes, the codes of the City of Tallahassee and Leon County, and these Bylaws.

(n) "Party" means the applicant, the local government with jurisdiction, or any person who will suffer an adverse effect to an interest protected or furthered by the comprehensive plan, including interests related to health and safety, police and fire protection service systems, densities or intensities of development, transportation facilities, health care facilities, equipment or services, or environmental or natural resources. The alleged adverse effects may be shared in common with other members of the community at large, but shall exceed in degree the general interest in community good shared by all persons.

(o) "Person" means a person, corporation, partnership, association, unit of government or organization.

(p) "Petitioner" means a person who files a petition for formal quasi-judicial proceedings and who qualifies as a party.

(q) "Planning Commission" means the Tallahassee-Leon County Planning Commission.

(r) "Quasi-judicial proceeding or proceedings" means a proceeding that results in a decision having an impact on a limited number of persons or property owners, or identifiable parties and interests, where the decision is contingent on a fact or facts arrived at from distinct alternatives presented at a hearing, and where the decision can be viewed as policy application rather than policy setting.

(s) "Rendered" means when a decision is reduced to writing and formally delivered or filed. In the case of an order of the Planning Commission, the order shall be rendered when it is date stamped by the Clerk of the Planning Commission and filed in the records of the Tallahassee-Leon County Planning Department during the regular business hours of the Department.

(t) "Respondent" means a party who is opposing the position taken by the petitioner.

(u) "Service" or "date of service" or "date listed on the Certificate of Service" means the date the document is placed in the U.S. Mail, hand delivered or faxed to the parties.

(v) "Substantially different impacts" means effects from a development that cannot be reasonably anticipated to occur based on the public notice given. An example of a "substantially different impact" is a change in a mixed-use project that eliminates a commercial use and substitutes it with an office use. Although the effect may not be greater, it will be substantially different from what was anticipated by the public notice. A reduction within zoning categories to a lesser-included use will not be considered a different impact.

ARTICLE II - MEMBERSHIP, TERMS, MEETINGS, PLACE OF MEETINGS AND DUTIES

Section 1. Membership; Termination; Attendance Report by the Clerk

(a) **Membership.** The Planning Commission is composed of three members appointed by the Board of County Commissioners of Leon County, three members appointed by the City Commission of the City of Tallahassee and one member selected by the School Board of Leon County and appointed by the City and County Commissions. A member who wishes to resign prior to the completion of his or her term shall submit a letter of resignation to the appointing body stating the effective date of the resignation.

(b) **Termination.** Members serve at the pleasure of the governing body that appointed them. Reasons for termination of a member include the following: 1) (a) for City appointees, the member no longer resides or owns property within the City limits, or is no longer a City Utility customer; (b) for County and School Board-selected appointees, the member no longer resides in Leon County; 2) the member is absent for two of three successive regularly scheduled meetings; or 3) the member has frequent conflicts of interest.

(c) **Attendance Report by the Clerk.** The Clerk of the Planning Commission shall provide a report to the City Commission, County Commission and School Board by the fifteenth of each month, setting forth the attendance of each Planning Commissioner for the prior month.

Section 2. Terms. Planning Commissioners shall serve for a term of three years, unless terminated as provided in Section 1 of this Article II of Part I, and may be reappointed.

Section 3. Regular Meetings. The Planning Commission shall hold duly noticed regular meetings in accordance with a schedule to be approved by the Planning Commission in November of each year. An approved schedule may be altered within the calendar year upon vote of the Planning Commission. All meetings shall be open to the public and shall be subject to Sections 286.011 and 286.0114, Florida Statutes. The Planning Commission will usually vote

on applications at the duly noticed public hearing where the matter is heard but may continue an item in accordance with applicable codes and provisions of these Bylaws.

Section 4. Special Meetings. The Chair can call a special meeting of the Planning Commission by actual notice to each member at least twenty-four hours in advance of the meeting. No action shall be taken at a special meeting on an application pending before the Planning Commission unless the public interest clearly requires action before the next regular meeting. If it is intended that action be taken at such a meeting on an application pending before the Planning Commission, the most effective and appropriate notice under the circumstances shall be given to applicants and the public. However, no action on an application shall be taken at any special meeting unless all notice requirements of applicable codes as to the public hearing have been satisfied. As used in this section an "application" means an application pending before the Commission but does not include action on motions that do not dispose of the application.

Section 5. Place of Meetings. The public hearings and meetings of the Planning Commission shall be held in the conference room on the 2nd floor of the Renaissance Building on Macomb Street, in the City Commission Chambers, City Hall, the County Commission Chambers, Leon County Courthouse, or such other appropriate room in City Hall or the County Courthouse. Except in instances governed by Section 4 above, the Planning Commission may alter or modify the place of any of its meetings by directing written notice of such meeting place change to the parties with matters agendaed for such meeting and by publishing notice in the newspaper at least three days before the scheduled meeting. Nothing herein shall preclude changes resulting from unanticipated need to change the meeting locale. If a meeting locale must be changed, a sign will be posted at the noticed location directing the public to the new meeting location. Meetings shall be held in facilities that are readily accessible to the public.

Section 6. Offices. The offices of the Planning Commission shall be those of the Tallahassee-Leon County Planning Department. The person in charge of said offices shall be the Director of the Planning Department, or the Director's designated agent.

Section 7. Duties. The Planning Commission shall be responsible for comprehensive area-wide planning, which shall include, but shall not be limited to, all of the following:

(a) Preparing, as a guide for long range development, general physical plans with respect to the pattern and intensity of land use and the provisions of public facilities, including transportation facilities, utility systems and facilities, recreation and open space areas, libraries and other cultural facilities, and such other facilities as are generally related to comprehensive development planning, including the provisions of the Intergovernmental Coordination element of the comprehensive plan.

(b) Recommending or reviewing proposed regulatory and administrative measures that will aid in achieving coordination of all related plans of the departments or subdivisions of the governments concerned with and subject to intergovernmental coordination requirements. To the extent applicable in each study, preparation of the foregoing shall be related to metropolitan and area-wide needs, but additional studies related primarily to one unit of general local government may be undertaken when requested and when, in the

view of the Planning Commission, such studies have a relationship to the harmonious development of the county as a whole.

(c) Studying zoning regulatory and administrative measures needed to achieve coordination and development in accordance with the comprehensive plan. All general and major revisions to the zoning regulations and the zoning maps shall be accomplished only after review by the Planning Commission for conformance with the comprehensive plan. All applications for rezoning or text amendments shall be filed with the governmental unit having jurisdiction, which applications shall be forwarded to the Planning Commission for investigation and hearing. The Planning Commission shall submit its report and recommendation to the appropriate governing body, and, where a formal quasi-judicial proceeding has been requested on a zoning map amendment pursuant to the applicable local regulations, render a recommendation on a recommended order from the administrative law judge. The Planning Commission may initiate applications for rezoning or text amendments for the purpose of evaluating comprehensive changes in the zoning map and may initiate proposals for revision to the zoning codes of the county and city.

(d) Rendering recommendations to the City Commission and Board of County Commissioners on Type D site plan proposals, and, where a formal quasi-judicial proceeding has been requested pursuant to the applicable local regulations, rendering a recommendation on a recommended order from the administrative law judge.

(e) Rendering final decisions on recommended orders from the administrative law judge on appeals of decision on a certificate of exemption in connection with governmental right-of-way takings, Type A and B site plan review decisions, limited partitions, and preliminary plat decisions (City only).

(f) Reviewing proposed development codes and regulations and amendments and making recommendations to the governing bodies as to the consistency of the proposals with the adopted comprehensive plan.

(g) Enforcing amortization schedules for nonconformities as may be approved by the City Commission (City only).

(h) Studying and proposing regulatory and administrative measures that aid in the coordination of planning and development by all agencies of local government and by agencies of state government concerned with planning in the Tallahassee Metropolitan Area.

(i) Reviewing and commenting on plans for joint development projects that relate to the Comprehensive Plan or other physical plans as described herein or that affect the programming of capital improvements by the local governmental units.

(j) Rendering final decisions on Type C site plan proposals, and, where a formal quasi-judicial proceeding has been requested pursuant to the applicable local regulations,

rendering a final decision on a recommended order from the administrative law judge (City only).

(k) Performing such other reviews and approvals as may be authorized by local land development regulations.

(l) Reviewing and commenting on proposed goals and policies for the transportation planning process.

(m) Reviewing and commenting on the development of the Long Range Transportation Plan, and the goals and policies in existence and proposed for the transportation planning process.

(n) Reviewing and commenting on short-range transportation planning including transit planning, bikeway planning, sidewalk planning, and other specific transportation planning as requested by the Capital Region Transportation Planning Agency (CRTPA).

(o) Reviewing and commenting on project programming, program documents, and grant-related matters as required by the Capital Region Transportation Planning Agency (CRTPA).

(p) Serving as ex-officio members of the community advisory committees for ongoing roadway projects.

(q) Forwarding recommendations to the Capital Region Transportation Planning Agency (CRTPA) on the prioritization of federal transportation planning mandates.

(r) Carrying out other tasks as requested by the Capital Region Transportation Planning Agency (CRTPA).

(s) Rendering a recommendation on developments of regional impact and state quality developments, and, where a formal quasi-judicial proceeding has been requested pursuant to the applicable local regulations, rendering a recommendation on a recommended order from the administrative law judge (City only).

ARTICLE III – QUORUM

Section 1. Quorum. No acts or recommendations of the Planning Commission shall be made unless a quorum is present. A quorum shall consist of four voting members. The presence at a meeting of a Commissioner who has a voting conflict on a matter cannot be counted toward satisfying the quorum requirement on the item in which that conflict exists. Proxy votes and absentee votes shall not be allowed. The Clerk of the Planning Commission or the Local Planning Agency, as appropriate, shall poll the members individually before each scheduled public hearing to confirm the existence of a quorum. If it is determined that a quorum will not be present, the meeting shall be canceled by the Clerk of the Planning Commission and the agenda shall be automatically continued to the next regularly scheduled public hearing. Notice of the

cancellation of the meeting and continuance of all items to the next regularly scheduled public hearing shall be posted on the Planning Commission website and the meeting room door.

Section 2. Specific Provision for Leon County Appointees. For Leon County appointees, for the purposes of maintaining a quorum throughout a meeting, any commissioner not present for fifty percent (50%) or more of a Planning Commission meeting shall be deemed absent.

ARTICLE IV - OFFICERS

Section 1. Officers. The Planning Commission shall elect one of its members as Chair for a term of one year. The Planning Commission shall also elect one of its members as Vice-Chair for a term of one year. The Chair shall preside at all meetings and shall sign official correspondence and orders. The Vice-Chair shall serve as Chair in the absence of the elected Chair. The most senior member present will serve as Chair in the absence of the elected Chair and Vice-Chair. Elections shall be held at the first meeting of July of each year.

ARTICLE V - PASSAGE OF MOTIONS OR MATTERS

Section 1. Motions or Matters for Regular Business. No motion or matter pertaining to the regular business of the Planning Commission shall be passed unless a majority of the members in attendance for the motion or matter under consideration is recorded as voting in favor of the motion or matter. In those cases where a majority vote in favor of a motion or matter is not recorded, the motion or matter shall be recorded as being defeated. In case of a tie vote, the vote will be treated as: 1) a denial; or 2) a recommendation for denial where, by code requirement, the Commission's action is to be in the form of a recommendation to the City or County Commission. The Chair may make motions and may second another member's motion.

Section 2. Motions or Matters Amending Bylaws. These Bylaws may be amended at a regular or special meeting of the Planning Commission by affirmative vote of two-thirds of the members appointed to the Commission. Proposed amendments may be approved by the Commission after a duly noticed public hearing. Amendments to these Bylaws shall become effective only upon approval by the City and County Commissions.

ARTICLE VI - RECONSIDERATION

Section 1. Decisions Involving Applications Coming Before the Commission. Upon adjournment of a meeting at which a vote is taken on an application, the Planning Commission ceases to have jurisdiction over an application. However, any vote on an application may be reconsidered at any time prior to adjournment of the meeting at which the vote was taken, upon a motion made by a member recorded as voting upon the prevailing side when the motion was considered by the Planning Commission. Reconsideration of an application may also be had upon remand of a matter by the City or County Commission. In case of remand for reconsideration, the applicant may be required to pay the cost of any new public notice required by the action.

Section 2. Reconsideration of Other Decisions. Reconsideration of any other motions shall be governed by Robert’s Rules of Order, as may be revised from time to time.

ARTICLE VII – CONTINUANCES; COMPUTATION OF TIME

Section 1. Continuances. The Planning Commission, by motion and affirmative vote, may elect to continue any matter placed on the agenda for its consideration until a time certain within the time provided by governing codes. With the applicant's consent, the Planning Commission, by affirmative vote, may continue any matter placed on the agenda for its consideration to a time certain beyond the requirements of the governing codes. If a quorum as defined in Article III of this Part I is not present at a Planning Commission meeting, the Clerk of the Planning Commission or (designated staff in case of matters pertaining to the Local Planning Agency) shall announce the continuance or rescheduling of the matters on the agenda until a time certain. Any time requirements in the governing codes shall be taken into consideration in rescheduling.

Section 2. Computation of Time. Whenever an action of any party, the Planning Department or the Planning Commission requires computation of time, such computation shall be governed by Section 9 (b) of Article IX of this Part I.

ARTICLE VIII - AMENDMENTS TO APPLICATIONS; CONDITIONS GIVING RISE TO RE-NOTICE AND ADDITIONAL PUBLIC HEARINGS ON AMENDMENTS

Section 1. Amendments to Applications; Consideration of Amendments; Review by Staff

(a) **Amendments to Applications.** An applicant may request to amend an application before the Planning Commission only prior to close of its required public hearing. Any such amendment may be made only in writing by the applicant or its representative, and the written amendment must be received by the Planning Commission or its delegated agent, the Tallahassee-Leon County Planning Department, prior to the close of the required public hearing.

(b) **Consideration of Amendments.** The Planning Commission may consider an amendment at the same duly noticed public hearing it is made, provided the amendment does not result in substantially different or greater impacts than the original request. If an amendment creates substantially different or greater impacts, the Planning Commission will not consider the amendment unless the applicant is willing to grant a continuance sufficient to allow consideration by the City of Tallahassee or Leon County Development Review Committee ("DRC"), if applicable, and the holding of another duly noticed public hearing on the application as noted in Section 2 of this Article VIII of Part I. In instances where a change does not result in substantially different or greater impacts, if an applicant or its representative amends its application that was not filed in time for substantial consideration by the DRC, as applicable, the Planning Commission will not consider such amendment unless the applicant is willing to request a continuance until after the amended application has been reviewed by the DRC, as applicable.

(c) **Review by Staff.** Where there has been an amendment at the Planning Commission public hearing, the Planning Department's staff will check the written amendments filed by an applicant to see that the revision conforms to the amended application actually considered and voted upon favorably by the Planning Commission. If any irregularities in this respect are discovered by staff, and are not immediately corrected by the applicant: 1) in case of zoning amendment, the irregularities will be reported to the City or County Commission, as appropriate; 2) in other cases, the Planning Department will notify the applicant in writing that the document submitted does not conform to the action by the Planning Commission.

Section 2. Conditions Giving Rise to Re-Notice and Additional Public Hearing. The Planning Commission shall require the public notice of each application coming before the Commission as required by the codes of the City of Tallahassee and Leon County, Florida. Re-notice and another public hearing also shall be required: 1) whenever an applicant requests an extension (or extensions) of time causing the item to appear before the Commission more than 60 calendar days after the original public hearing; or 2) whenever there has been a change to an application resulting in substantially different or greater impacts and the original notice is no longer reasonably sufficient to inform the public of the essence and scope of the application under consideration. Upon re-notice, the matter shall be placed upon the agenda of a scheduled Commission public hearing. The method of re-notice shall be the same as the original notice. In instances where re-notice is required by these Bylaws, such costs as may be incurred shall be borne by the applicant. The Commission will act on the application at the duly noticed public hearing or continuation thereof. However, nothing in these Bylaws shall permit a zoning application to be amended that results in a substantially different or greater impact than that which was originally submitted without additional review and public notice. Such a change will be treated as a new application and will be subject to adherence to any waiting period required by the applicable codes of Tallahassee and Leon County. The Commission will not require re-notice and a new public hearing when the applicant has been diligently working with staff to resolve issues raised unless the revisions to the application result in substantially different or greater impacts of which the public is not aware.

ARTICLE IX - PROCEDURES FOR FORMAL QUASI-JUDICIAL PROCEEDINGS

Section 1. Scope; Effect of Filing Petition for Formal Quasi-judicial Proceedings on Decisions (Subject to Review Under this Article) of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management or Designee, City Development Review Committee and Leon County Administrator or Designee; Formal Quasi-Judicial Proceedings; Applicability of Article IX; Who May Initiate Formal Quasi-judicial Proceedings; Representation; Filing Deadlines; De Novo Review; Status of Other Parties; Where to File; Filing Deadlines Jurisdictional; Copies; Required Contents of Petition for Formal Quasi-judicial Proceedings; Filing Fees; Notice of Filing Requirements; Determination of Standing; Motion to Dismiss; Dismissal by Clerk of the Planning Commission; Intervention.

(a) **Scope.** Except where waived as provided in Article XIV or exempted or modified by Article XV of this Part I, this Article sets forth the procedures that govern formal quasi-judicial proceedings of the Planning Commission. Determinations of the City of Tallahassee and Leon County to which this Article applies are as follows:

1) **City of Tallahassee** – appeals of decisions on Type A and Type B Site Plans, certificates of exemption in connection with a governmental right-of-way taking, preliminary plats, and limited partitions; and action by the Planning Commission on Developments of Regional Impact, Florida Quality Developments, rezonings (official zoning map amendments) and Type C and D Site Plans.

2) **Leon County** – appeals of decisions on certificates of exemption in connection with a governmental right-of-way taking or an interpretation of district boundaries with respect to the official zoning map; and action by the Planning Commission on Type D Reviews, Developments of Regional Impact or Florida Quality Developments and rezonings (official zoning map amendments).

(b) **Effect of Filing Petition for Formal Quasi-judicial Proceedings on Decisions (Subject to Review Under this Article) of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management or Designee, City Development Review Committee, and Leon County Administrator or Designee.** Decisions of the City of Tallahassee Land Use Administrator, the City of Tallahassee Director of Growth Management or Designee, the City Development Review Committee, and the Leon County Administrator or Designee, which are set forth above, are subject to formal quasi-judicial proceedings by the Planning Commission under this Article IX of Part I. Such decisions shall be final fifteen calendar days (thirty calendar days if the project is located within the City) after they are rendered unless a party timely files a petition for formal quasi-judicial proceedings together with the appropriate filing fee. Should a party petition for formal quasi-judicial proceedings, the decision under review will become proposed action until the final decision is made, after conducting a de novo, formal quasi-judicial proceeding.

(c) **Formal Quasi-Judicial Proceedings.** Pursuant to authority granted by the codes of the City of Tallahassee and Leon County, the Planning Commission acts on recommended orders entered by administrative law judges who have conducted formal quasi-judicial hearings on certain matters coming before the Commission that involve the application of a general rule or policy, as set out below:

1) **City of Tallahassee**

a. Renders a final decision on a recommended order from the administrative law judge on a determination of the Director of Growth Management or Designee on a Type A site plan.

- b. Renders a final decision on a recommended order from the administrative law judge on a determination of the Development Review Committee on a Type B site plan.
- c. Renders a recommendation on a recommended order from the administrative law judge on a Development of Regional Impact or a Florida Quality Development.
- d. Renders a recommendation on a recommended order from the administrative law judge on a rezoning (official zoning map amendment).
- e. Renders a final decision on a recommended order from the administrative law judge on a determination of the Land Use Administrator on a certificate of exemption in connection with a governmental right-of-way taking.
- f. Renders a final decision on a recommended order from the administrative law judge on a determination of the Development Review Committee on a preliminary plat.
- g. Renders a final decision on a recommended order from the administrative law judge on a determination of the Director of Growth Management on a limited partition.
- h. Renders a final decision on a recommended order from the administrative law judge on a Type C site plan.
- i. Renders a recommendation on a recommended order from the administrative law judge on a Type D site plan.

2) Leon County

- a. Renders a final decision on a recommended order from the administrative law judge on an appeal of a determination of the County Administrator or designee on a certificate of exemption in connection with a governmental right-of-way taking or an interpretation of district boundaries with respect to the official zoning map.
- b. Renders a recommendation on a recommended order from the administrative law judge on a Type D Review, Development of Regional Impact or Florida Quality Development.
- c. Renders a recommendation on a recommended order from the administrative law judge on a rezoning (official zoning map amendment).

(d) **Applicability of Article IX.** Article IX of this Part I will be invoked automatically whenever a petition for formal quasi-judicial proceedings has been timely filed and the fee timely paid unless the parties to the proceeding choose to waive any aspect of the right to formal quasi-judicial proceedings.

(e) **Who May Initiate Formal Quasi-judicial Proceedings; Representation.** Formal quasi-judicial proceedings may be initiated by the applicant, the local government with jurisdiction or persons who will suffer an adverse effect to an interest protected or furthered by the comprehensive plan, including interests related to health and safety, police and fire protection service systems, densities or intensities of development, transportation facilities, health care facilities, equipment or services, or environmental or natural resources. The alleged adverse effect to an interest may be shared in common with other members of the community at large, but shall exceed in degree the general interest in community good shared by all persons. A party may appear in any quasi-judicial proceeding without being represented by an attorney but an attorney may represent a party in any proceeding.

(f) **Filing Deadline for Appeals of Decisions of the City of Tallahassee Land Use Administrator, City of Tallahassee Director of Growth Management, City Development Review Committee, and Leon County Administrator or Designee; De Novo Review.** To initiate a formal quasi-judicial proceeding (see (c)1)a, b, e, f, g, and 2)a above), a petition for formal quasi-judicial proceedings must be filed and the corresponding filing fee must be paid within fifteen calendar days (thirty calendar days if the project is located within the City) after the decision sought to be appealed is rendered. All appeals will be conducted as de novo proceedings.

(g) **Filing Deadline for Planning Commission Decisions or Recommendations; De Novo Review.**

1) **County.** For decisions on projects located in the County, to initiate formal quasi-judicial proceedings where the Planning Commission will make the original decision or recommendation (see (c) 2)b, and c above), a petition for formal quasi-judicial proceedings together with the appropriate filing fee must be filed within fifteen calendar days of publication of notice of the Planning Commission public hearing on the application in a newspaper of general circulation. All such reviews will be conducted as de novo proceedings.

2) **City.** For decisions on projects located in the City, to initiate formal quasi-judicial proceedings where the Planning Commission will make the original decision (see (c)1.h above), a petition for formal quasi-judicial proceedings together with the appropriate filing fee must be filed within thirty calendar days after the preliminary decision of the Planning Commission is rendered. To initiate formal quasi-judicial proceedings where the Planning Commission will make a recommendation (see (c)1.c,d, and i above), a petition for formal quasi-judicial proceedings together with the appropriate filing fee must be filed within fifteen calendar days after the preliminary decision of the Planning Commission is

rendered. All such formal quasi-judicial proceedings will be conducted as de novo proceedings.

(h) Status of Other Parties. A local government with jurisdiction and an applicant who is not contesting a recommendation or decision need not file a notice of intent or petition for quasi-judicial proceedings to appear as a party. They are automatically granted party status. However, an applicant seeking to appeal a decision must file a petition for formal quasi-judicial proceedings.

(i) Filing of Original Documents; Where to File; Filing Deadlines Jurisdictional; Copies. The petition must be filed (stamped received) in the office of the Clerk of the Planning Commission within the time periods referenced above and a copy must be filed with the Planning Commission Attorney the same day. Failure to file the petition (together with the filing fee for filing the petition described in (j) below) with the Clerk of the Planning Commission within the time period specified in these Bylaws will result in waiver of the right to a formal quasi-judicial proceeding and dismissal of the petition. A copy of the petition must be mailed or delivered to the applicant as provided in Section 2 of this Article IX of Part I.

(j) Required Contents of the Petition for Formal Quasi-judicial Proceedings; Filing Fees; Notice of Filing Requirements. All petitions for formal quasi-judicial proceedings must be in writing. A petition must be filed on the form that appears in Appendix I. The form must be accompanied by a non-refundable filing fee in an amount set by resolution of the City Commission or Board of County Commissioners, as applicable, and shall have attached to it a copy of the decision that is sought to be reviewed in a formal quasi-judicial proceeding. If a petition will be filed by more than one person, each additional person may join in the petition for an additional filing fee in an amount set by resolution of the City Commission or Board of County Commissioners, as applicable. (In such case, a joint petition shall be filed). However, nothing herein precludes the filing of separate petitions by persons who wish to pay the full filing fee. The petition must include:

- 1) The title or name of the person or entity making the determination being appealed or the recommendation being proposed, the date the determination or recommendation was rendered, or public notice given in case of review and the entity's file or identification number, if known;
- 2) The name, address, and telephone and facsimile number of the petitioner and the applicant, if different from the petitioner; the name, address, and telephone and facsimile number of the petitioner's representative, if any, which shall be the address of the petitioner for mailing purposes during the course of the proceeding;
- 3) An explanation of how each petitioner's substantial interests will be adversely affected by the determination or proposed recommendation. (To be entitled to formal quasi-judicial proceedings, the petitioner must be a person who will suffer an adverse effect to an interest protected or furthered by the comprehensive plan,

including interests related to health and safety, police and fire protection service systems, densities or intensities of development, transportation facilities, health care facilities, equipment or services or environmental or natural resources. The alleged adverse effect may be shared in common with other members of the community at large, but must exceed in degree the general interest in community good shared by all persons);

4) A statement of when and how the petitioner received notice of the determination or proposed recommendation;

5) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;

6) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the determination or proposed recommendation;

7) A statement of the specific code provisions the petitioner contends require reversal or modification of the determination or proposed recommendation;

8) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the Commission to take with respect to the determination or proposed recommendation;

9) The signature of each petitioner or his or her attorney and the date of filing of the petition; and

10) A certificate of service as provided in Section 2 below.

Notice of the filing requirements of this provision shall be provided to the applicant and to persons who have made a request to receive a copy of the staff report for the application. A copy of a petition must be served on the applicant, if applicable, and on the attorney for the local government. The Clerk of the Planning Commission shall provide a copy of a petition to parties who are not identified as having received a copy.

(k) Determination of Standing. A Determination of Standing is a finding that the petitioner has alleged sufficient facts to establish entitlement to formal quasi-judicial proceedings. Notwithstanding the issuance of a Determination of Standing, a petitioner will still be required to prove standing in the formal quasi-judicial evidentiary hearing to be conducted in the matter. The Planning Commission Attorney shall, within five days of the date a petition for formal quasi-judicial proceedings is filed, determine whether the person or entity filing the petition has alleged sufficient facts (to be proved at final hearing) to establish entitlement to formal quasi-judicial proceedings (“Standing”). A Determination of Standing will be provided to the person who filed the petition and to the applicant. If a petition is deficient, it shall be rejected. For projects located in the City of Tallahassee only, the person whose petition is rejected shall be given one opportunity to

amend the petition, which amended petition must be filed within seven days of the date of service of the Determination of Standing. A second Determination of Standing shall be issued within five days of filing of an amended petition in the same manner as the original petition. A party seeking to appeal a second unfavorable Determination of Standing (City only) may do so by filing a motion for reconsideration with the Planning Commission within 5 days of the date of service of the Determination of Standing. The Planning Commission will act on the motion at its next scheduled meeting following the filing of the motion for reconsideration so long as there is sufficient time for the Clerk of the Planning Commission to provide notice to all parties. As used herein, “sufficient time” shall mean at least three days.

(l) **Motion to Dismiss.** A motion to dismiss a petition may be filed within five calendar days after the petition is served. Motions to dismiss will be heard by the administrative law judge assigned to preside over the formal quasi-judicial proceedings.

(m) **Dismissal by Clerk of the Planning Commission.** The Clerk of the Planning Commission will dismiss any petition for formal quasi-judicial proceedings which is not filed within the deadlines set forth in these Bylaws or is not accompanied by the appropriate filing fee.

(n) **Intervention.** Intervention is permitted prior to the evidentiary hearing by any person who would qualify as a party. A party who seeks to intervene must file a petition for intervention that provides the same information as a petition for formal quasi-judicial proceedings. The intervenor must also file the filing fee required of persons filing a petition for formal proceedings. Intervention is not permitted after discovery has been completed. The administrative law judge shall, within five days of the date a petition for intervention is filed, determine whether the person or entity filing the petition has alleged sufficient facts (to be proved at final hearing) to establish entitlement to intervention (“Standing”). A Determination of Standing will be issued to the person who filed the petition, and a copy provided the parties. If a petition is deficient, it shall be rejected. For projects located in the City of Tallahassee only, the person whose petition is rejected shall be given one opportunity to amend the petition, which amended petition must be filed within seven days of the date of service of the Determination of Standing. A second Determination of Standing shall be issued within five days of filing of an amended petition in the same manner as the original petition. A party seeking to appeal a second unfavorable Determination of Standing (City only) may do so by filing a motion for reconsideration with the Planning Commission within 5 days of the date of service of the Determination of Standing. The Planning Commission will act on the motion at its next scheduled meeting following the filing of the motion for reconsideration so long as there is sufficient time for the Clerk of the Planning Commission to provide notice to all parties. As used herein, “sufficient time” shall mean at least three days.

Section 2. Filing of Original Documents with the Clerk of the Planning Commission; Service of Copies to Parties; Certificate of Service Required; Effect of Signature.

(a) **Filing of Original Documents with the Clerk of the Planning Commission.** The original of all documents required or provided for under these proceedings must be filed with the Clerk of the Planning Commission. Filing with the Clerk of the Planning Commission must be accomplished by hand-delivery, facsimile or U.S. Mail. Filing by e-mail is prohibited and no documents attempted to be filed by e-mail will be accepted by the Clerk of the Planning Commission.

(b) **Service of Copies to Parties.** Whenever any document is required to be filed with the Clerk of the Planning Commission as part of any formal quasi-judicial proceeding governed by this Article IX of Part I, a copy of the document must be served on (i.e., provided to) all parties by hand-delivery, facsimile, or U.S. Mail. For convenience, service may be accomplished via e-mail but will not be valid unless the document is also provided to all parties by hand-delivery, facsimile or U.S. Mail. Attachments served by email must be 5MB or less. Any document that is larger than 5MB must be divided up into separate e-mails and labeled as such.

(c) **Certificate of Service Required.** The person who files the document must include a certificate of service at the end of the document specifying the type of service in substantially the following form:

I certify that a copy of this document has been furnished to (here insert names of all parties) at (list addresses) by e-mail (if so used) and (specify: hand-delivery, U.S. Mail or facsimile) this ____ day of _____, 20__.

(Name of person filing document)

(d) **Effect of Signature.** The signature of an attorney or party on any document filed in these proceedings constitutes a certificate that he or she has read the pleading, motion or other paper and that, to the best of his or her knowledge, information, and belief formed after reasonable inquiry, it is not interposed for any improper purpose, such as to harass or to cause unnecessary delay or for economic advantage, competitive reasons or frivolous purposes or needless increase in the cost of litigation.

Section 3. Prehearing Procedures.

(a) **Transmittal of Petition to the Division of Administrative Hearings; Administrative Law Judges; Verbatim Record Required.**

1) **Transmittal of Petition.** Within two days of filing of a Determination of Standing favorable to petitioner, the Clerk of the Planning Commission shall transmit the petition for formal quasi-judicial proceedings to the Division of Administrative Hearings for assignment of an administrative law judge.

2) **Administrative Law Judges.** The administrative law judge assigned by the Division of Administrative Hearings shall be an attorney who has at least five years' experience as a practicing attorney and who shall have the power to swear witnesses and take their testimony under oath, to issue subpoenas and other orders regarding the conduct of the proceedings and to compel entry upon land. The administrative law judge will conduct the formal quasi-judicial evidentiary hearing, rule on any pending motions and render a recommended order with findings of fact, conclusions of law and a recommended action.

3) **Verbatim Record Required.** If a person decides to appeal any decision made by the Planning Commission with respect to any matter considered at a meeting or hearing, such person will need a record of the proceedings, and for this purpose such person may need to ensure that a verbatim record of the proceedings is made, which record indicates the testimony and evidence upon which the appeal is to be based. The Planning Commission does not provide or prepare such a record (Section 286.0105, Florida Statutes). The Clerk of the Planning Commission will retain all official exhibits and make copies available, at the cost of reproduction, upon request.

(b) Procedural Orders and Discovery.

1) **Procedural Orders.** At the request of any party, or upon his or her own motion, the administrative law judge shall consider the entry of a procedural order requiring all parties to:

- a. confer and discuss the possibility of settlement;
- b. establish a discovery schedule, including the opportunity to take depositions;
- c. exchange witness lists, identifying the subject area of the witnesses' expertise, where applicable, and a written summary of the expert's testimony;
- d. exchange lists of exhibits to be submitted into evidence and view said exhibits;
- e. stipulate to as many facts as possible; and
- f. file with the administrative law judge, no later than ten days before the formal quasi-judicial evidentiary hearing a signed joint prehearing statement setting forth those facts that are agreed to by the parties and those facts that remain in dispute and attaching a copy of the witness and exhibit list of each party.

If the parties are unable to cooperate on a joint prehearing statement, then the parties must file individual statements providing the same information. A copy of the prehearing statement must be provided to all other parties by the party filing the document at the time of filing. Prehearing statements may be amended only with permission of the administrative law judge.

2) **Discovery.** Discovery is a process that allows the parties to obtain information about the other parties' argument, witnesses and exhibits. Discovery is permitted in the same manner as provided in the Florida Rules of Civil Procedure for matters pending in court proceedings, except that the times for completing discovery under those rules may be altered by the administrative law judge as required to meet the timeframes for completing the proceedings as provided in these Bylaws.

(c) **Time for Requesting Procedural Orders.** If a procedural order is desired by any party who has filed a petition for formal quasi-judicial proceedings, the request for entry of a procedural order must be included in the petition. Parties defending against the petition who desire entry of a procedural order must file a request by motion for entry of same within ten days of the filing of the petition. The administrative law judge will rule on requests for procedural orders.

(d) **Mediation.** Upon issuance of a Determination of Standing favorable to the petitioner, in addition to submitting the petition to the Division of Administrative Proceedings for assignment of an administrative law judge, the Clerk of the Planning Commission will submit the petition to a mediator as provided in Appendix IV to these Bylaws unless the petitioner has expressly indicated in the petition that mediation is not desired. If the petition does not indicate that mediation is not desired, mediation shall be conducted unless declined by any other party within 5 days of filing of the petition. The mediator shall contact the parties to schedule mediation. Mediation shall be completed within 45 calendar days of filing of a petition. Mediation costs will be borne by the parties. If mediation is successful, a mediation stipulation signed by the parties and the mediator shall be submitted to the Planning Commission for review and a notice of voluntary dismissal of the request for formal quasi-judicial proceedings shall be filed by the petitioner with the administrative law judge. The mediation stipulation shall include findings of fact, conclusions of law and a recommendation. The Planning Commission shall treat the mediation stipulation as if it were a recommended order from an administrative law judge, except that no exceptions may be filed by the parties.

(e) **Notice of Formal Quasi-judicial Evidentiary Hearing.** Notice of the formal quasi-judicial evidentiary hearing before an administrative law judge shall be published by the Clerk of the Planning Commission in a newspaper of general circulation at least fifteen calendar days (thirty calendar days for an application in the County) before the formal quasi-judicial evidentiary hearing. Notice to the parties shall be provided by the administrative law judge. If the hearing is continued or rescheduled, notice shall be provided to the parties of the new date of hearing by the administrative law judge but notice shall not again be published in the newspaper. Interested persons are encouraged

to contact the Clerk of the Planning Commission for information regarding rescheduling. Unless consented to by all parties, the formal quasi-judicial evidentiary hearing shall be held within 60 calendar days of transmittal of the petition to the Division of Administrative Hearings.

Section 4. Public Testimony. Members of the general public shall be permitted up to three minutes per person to submit testimony at the formal quasi-judicial evidentiary hearing. However, the administrative law judge may enlarge the time if, in his or her discretion, the circumstances warrant such enlargement. Those members of the public wishing to speak must sign a speaker slip and must submit testimony under oath or affirmation.

Section 5. Evidence; Burden of Proof.

(a) **Evidence.** All recommended orders shall be based upon competent, substantial evidence. Pursuant to F.S. Section 163.3215(4)(f), the standard of review applied by the administrative law judge in determining whether a proposed development order is consistent with the comprehensive plan shall be strict scrutiny in accordance with Florida law. The administrative law judge shall not be bound by strict rules of evidence, nor limited to consideration of such evidence as would be admissible in a court of law, but may exclude irrelevant, immaterial, incompetent, or unduly repetitious testimony or evidence. Hearsay evidence will be accepted. However, the administrative law judge shall not make a finding that is based solely on hearsay, unless the hearsay would be admissible in a judicial proceeding under the Florida Evidence Code. The administrative law judge shall rule on any objections made at the evidentiary hearing.

(b) **Burden of Proof.** In de novo, formal quasi-judicial proceedings, the initial burden of proof shall be on the applicant. Once the applicant establishes his or her entitlement to approval by submittal of competent, substantial evidence supporting the approval (referred to by the courts of this state as a "prima facie case"), the burden of proof will shift to the petitioner(s) to rebut the evidence submitted by the applicant. The decision under appeal will be treated as a staff report.

Section 6. Rules Incorporated by Reference. Where not in conflict with these Bylaws, the following rules adopted pursuant to Chapter 120, Florida Statutes, for conducting hearings before the Division of Administrative Hearings also apply (although Chapter 120 does not apply to these proceedings): Florida Administrative Code Rules 28-106.104 (except subsection (8) thereof), 28-106.108, 28-106.110, 28-106.203, 28-106.211, 28-106.213, and 28-106.215. A copy of these rules appears in Appendix II. The right to cross examine witnesses shall be available only to parties.

Section 7. Order for Presenting Evidence. Unless otherwise provided by the administrative law judge, or by agreement of the parties, the applicant shall present its case first. Opposing parties shall then present their case(s). A designated representative shall then make the presentation on behalf of the government with jurisdiction. The City or County, as applicable, shall be treated as a party in all formal quasi-judicial proceedings and will be expected to present argument, just like any other party. Provisions will also be made for public comment at a time

convenient to the orderly presentation of evidence by the parties. The parties shall have the opportunity to respond to any comments made by the public and shall also have the opportunity to rebut other parties' presentations.

Section 8. Supplementing the Record; Ex Parte Communications Prohibited.

(a) **Supplementing the Record.** Supplementing the record after the formal quasi-judicial evidentiary hearing is prohibited.

(b) **Ex Parte Communications Prohibited.** No ex parte communications will be permitted during the pendency of quasi-judicial proceedings before the Planning Commission or an administrative law judge. An ex parte communication is an oral or written communication outside of a Planning Commission meeting or administrative hearing and without notice to the parties made to a member of the Planning Commission or administrative law judge by, or on behalf of, a party, or otherwise, about the merits of a matter before the Planning Commission, or foreseeably anticipated to come before the Commission. In the event of any ex parte communication to a Planning Commissioner or administrative law judge, the substance of the communication and the identity of the person, group, or entity with whom the communication took place shall be disclosed and made a part of the record before final action on the matter. Nothing herein shall preclude any member of the Planning Commission from individually visiting any site that is the subject of a quasi-judicial proceeding. Disclosures made pursuant to this section must be made before or during the public meeting or hearing at which action is taken on such matters, so that persons who have opinions contrary to those expressed in the ex parte communication are given a reasonable opportunity to refute or respond to the communication.

Section 9. Continuances; Computation of Time.

(a) **Continuances.** A party may seek a continuance of a hearing or time for filing any document except the petition for formal quasi-judicial proceedings by filing a request for continuance in writing with the administrative law judge, or Planning Commission if the continuance is sought after the recommended order is issued. The request must explain the reasons for such a request. A party may serve a response within three days of the date listed on the certificate of service of the request for continuance.

(b) **Computation of Time.** Unless otherwise stated in these Bylaws, "days" means "working days". In computing any period of working days prescribed or allowed by these Bylaws, by order of the Planning Commission, or by any applicable code, the day of the act, event, or action from which the designated period of time begins to run and any Saturdays, Sundays and legal holidays shall not be counted. In computing any period of time prescribed or allowed by these Bylaws, by order of the Planning Commission, or any applicable code, which is to be counted by calendar days, the following shall apply: 1) The day of the act, event, or action from which the designated period of time begins to run shall not be included. 2) Saturdays, Sundays and legal holidays shall be included. However, the last day of the period so computed shall be included unless it is a Saturday,

Sunday or legal holiday. If the last day of the period so computed is a Saturday, Sunday or legal holiday, the period shall run until the end of the next day that is not a Saturday, Sunday or legal holiday. 3) When the period of time prescribed or allowed is less than seven calendar days, intermediate Saturdays, Sundays and legal holidays shall be excluded in the computation.

Section 10. Action on Recommended Order; Transcript; Exceptions; Response to Exceptions; Scheduling; Consideration of the Recommended Order; Action on the Recommended Order.

(a) **Recommended Order and Record.** The administrative law judge shall serve copies of the recommended order on the parties and transmit the original together with the record to the Clerk of the Planning Commission. The record shall include: those documents and media forwarded to the Clerk by the administrative law judge, including the recommended order, all pleadings, motions and responses, and all hearing exhibits; and the transcript of hearing, which must be filed in support of exceptions to findings of fact as provided in Section 10(c) of this Article IX of Part I.

(b) **Transcript.** Responsibility for ordering a transcript lies with the party seeking to challenge a finding of fact of the recommended order. If a transcript is ordered, the parties shall pay their pro-rata share of the cost of transcription.

(c) **Exceptions.** The parties shall have ten calendar days from the date the recommended order is served by U.S. Mail to file specific, written objections ("exceptions") to the recommended order with the Clerk of the Planning Commission. Exceptions shall include appropriate references to the record before the administrative law judge. Exceptions to findings of fact must be filed together with nine copies of the entire record. Only one copy of the record need be filed if there are no exceptions to findings of fact. A party may file a motion with the Planning Commission seeking to reduce the number of copies that need to be filed if the circumstances of the case (such as the size of the record) warrant a reduction in the number of copies filed. If more than one party is filing exceptions, the parties are encouraged to coordinate the filing of the copies of the record among themselves to avoid filing more than nine copies.

(d) **Response to Exceptions.** A response to exceptions may be filed by a party within ten calendar days following the date shown on the certificate of service of the exceptions. The party defending challenged findings of fact is encouraged to include in the response to exceptions the record citation supporting the challenged finding.

(e) **Scheduling.** After receipt of the recommended order from the administrative law judge, and expiration of the time for filing of exceptions (and responses to exceptions, if exceptions are filed), the Clerk of the Planning Commission shall schedule the recommended order for consideration by the Planning Commission at the next available regularly scheduled Planning Commission Meeting and notify all parties of the date of such Planning Commission meeting. Continuances may be granted by the Clerk of the

Planning Commission at the request of the parties, the Planning Commission or staff for good cause.

(f) **Consideration of the Recommended Order.** During its consideration of the recommended order at a duly noticed public hearing, the Planning Commission will take comment from the parties and the public. The general public will be afforded three minutes per person. The parties will be afforded fifteen minutes each to present oral argument on the exceptions. The Planning Commission Chair may enlarge the time afforded under this provision if, in his or her judgment, the circumstances warrant such enlargement. The Planning Commission may address questions to the parties, members of the public, or staff, or to anyone else related to the recommended order at its discretion. No party, including staff, may submit new evidence to the Planning Commission; presentations must be confined to evidence made part of the record before the administrative law judge.

(g) **Action on the Recommended Order.** The Planning Commission shall adopt the recommended order, adopt the recommended order with changes, or direct staff to prepare a revised order. The Planning Commission may also remand the recommended order to the administrative law judge if additional findings are necessary. The Planning Commission shall not change any findings of fact reached by the administrative law judge unless after review of the entire record, the Planning Commission finds there is no competent substantial evidence to support the administrative law judge's findings. The Planning Commission may change conclusions of law if it is found that the administrative law judge did not apply the correct law. If the Planning Commission directs staff to prepare a revised order consistent with its vote, the revised order shall be submitted to the Planning Commission at its next regularly scheduled meeting for final action.

Section 11. Rendition of Decisions of the Planning Commission. Every decision of the Planning Commission shall be promptly rendered, as defined in these Bylaws, and shall be open to public inspection. A copy shall be sent by e-mail and U.S. Mail, facsimile, or hand-delivery to the parties. The Planning Commission decision shall not be deemed final until it is rendered.

Section 12. Order Closing File; Settlement Agreements. An applicant may withdraw its application, a petitioner may withdraw its petition for formal quasi-judicial proceedings or notice of intent to file same, or the parties may settle their dispute any time before the Planning Commission takes final action. Upon filing of a notice of withdrawal of the application (by the applicant) or the filing of the withdrawal of the petition for formal quasi-judicial proceedings (by the petitioner), or filing of a settlement agreement (by the parties) or a notice of a settlement agreement, the Clerk of the Planning Commission will enter an Order Closing File, unless the Planning Commission is required to take further action on a matter. The entry of this order will terminate the formal quasi-judicial proceedings. A notice of voluntary dismissal must be forwarded to the administrative law judge if the matter is pending before the administrative law judge. The Planning Commission will not take further action on the matter, except in those cases where the application has not been withdrawn and the Planning Commission is required by code

to hold a duly noticed public hearing in order to render a decision or make a recommendation to the City or County Commission.

ARTICLE X - AGENDAS

The Planning Commission will normally follow its printed or typed agenda for the order of business at each meeting. The Chair, without objection from the members, may alter, including temporarily passing, the order of business on the agenda. If an objection is noted by a member, a motion duly made and passed is required to rearrange the order of business noted on the agenda.

ARTICLE XI - CONFLICT OF INTEREST

The Commission will be governed by the applicable requirements of Section 112.3143, Florida Statutes, as may be amended from time to time. A copy of Section 112.3143 is attached hereto as Appendix III. References to "days" in said statutory provision shall mean calendar days.

ARTICLE XII - OTHER RULES OF PROCEDURE

Except where in conflict with these Bylaws or pertinent codes, the Planning Commission shall adhere to Robert's Rules of Order, as may be revised from time to time, in conducting its business and meetings.

ARTICLE XIII - CLERK OF THE PLANNING COMMISSION; CLERK OF THE LOCAL PLANNING AGENCY

Section 1. Clerk of the Planning Commission. The Clerk of the Planning Commission shall be appointed by the Director of the Tallahassee-Leon County Planning Department and shall serve as secretary of the Commission, a non-voting staff position. The Clerk shall have the responsibility for preserving recorded tapes and keeping minutes of each regular and special meeting of the Planning Commission as required by Section 286.011, Florida Statutes. The minutes thus prepared become the official minutes of the Planning Commission once they have been presented to and approved by motion of the Planning Commission. The Clerk of the Planning Commission shall also be responsible for providing notices of all meetings, arranging meeting location, and preparing and distributing appropriate information relating to the agenda and performing other duties as set forth elsewhere in these Bylaws.

Section 2. Clerk of the Local Planning Agency. The Clerk of the Local Planning Agency shall be appointed by the Director of the Tallahassee-Leon County Planning Department and shall serve as secretary of the Local Planning Agency, a non-voting staff position. The Clerk shall have the responsibility for preserving recorded tapes and keeping minutes of each regular and special meeting of the Local Planning Agency as required by Section 286.011, Florida Statutes. The minutes thus prepared become the official minutes of the Local Planning Agency once they have been presented to and approved by motion of the Local Planning Agency. The Clerk of the Local Planning Agency shall also be responsible for providing notices of all meetings, arranging meeting location, and preparing and distributing appropriate information relating to the agenda and performing other duties as set forth elsewhere in these Bylaws.

**ARTICLE XIV - INFORMAL PROCEDURES FOR
QUASI-JUDICIAL PROCEEDINGS;
WAIVER OF FORMAL QUASI-JUDICIAL PROCEDURES**

Section 1. Waiver of Formal Quasi-judicial Procedures. In any case where a petition for formal quasi-judicial proceedings has been filed, the parties may agree to waive any formal quasi-judicial procedures by written stipulation to be filed with the administrative law judge. In the event that the formal evidentiary hearing provisions for quasi-judicial proceedings of Article IX are waived by the parties to the proceedings, the Planning Commission will proceed under the informal procedures set forth in Section 2 of this Article XIV of Part I.

Section 2. Informal Procedures. The Planning Commission shall hear all applications coming before it using the informal procedures set forth herein unless a petition for formal quasi-judicial proceedings has been filed. Under its informal procedures, the Planning Commission will hear a report from staff followed by a presentation from the applicant. Public comment will be allowed thereafter. Each speaker shall be limited to three minutes unless additional time is permitted by the Chair. The Planning Commission's record will consist of the staff report and attachments, the testimony received and any additional exhibits submitted at the public hearing. The provisions of Section 3(a)3) of Article IX of this Part I pertaining to verbatim record requirements apply to informal procedures of the Planning Commission. The record may not be supplemented without the express approval of the Planning Commission upon a majority vote. Ex parte communications shall be prohibited. Planning Commissioners who receive ex parte communications shall report them on the record and the Commission shall afford affected parties the right to respond. Findings of the Commission will be reduced to writing by staff after the vote.

**ARTICLE XV – PROCEDURES FOR PROJECTS GOVERNED BY
SECTION 403.973, FLORIDA STATUTES
(CITY OF TALLAHASSEE ONLY)**

Section 1. Section 403.973, Florida Statutes, Projects. Projects addressed by Section 403.973, Florida Statutes, will be subject to the provisions of said section and governed by any codes of the City of Tallahassee applicable to such projects to the extent any such provisions are in conflict with these Bylaws.

ARTICLE XVI. COMPLIANCE WITH FLORIDA LAWS AND CODES

Section 1. Public Records Law and E-Mails. Each member of the Planning Commission shall comply with the Florida's Public Records Law, Chapter 119, Florida Statutes, and Board of County Commissioners Policy 96-4, "Policy on Public Records Law and E-Mail," as may be amended from time to time, and each member of the Planning Commission shall be provided a copy of BCC Policy 96-4.

Section 2. Government in the Sunshine Law. Each member of the Planning Commission shall comply with the Florida Government in the Sunshine Law, Chapter 286, Florida Statutes, as may be amended from time to time.

Section 3. Code of Ethics. The Planning Commission shall comply with the following state laws and Board of County Commission Policies with regard to the Florida Code of Ethics for Public Officers and Employees:

(a) Each member of the Planning Commission shall comply with Section 112.3143, Florida Statutes, "Voting Conflicts," as may be amended from time to time, and shall be provided a copy of Section 112.3143. A copy appears in Appendix III to these Bylaws.

(b) Each member of the Planning Commission shall abide by the Standards of Conduct set forth in Section 112.313, Florida Statutes, as may be amended from time to time, and shall be provided a copy of Section 112.313, Florida Statutes.

(c) When acting on City matters, each member of the Planning Commission shall abide by the Code of Ethics of the City of Tallahassee found in Division 3, Chapter 2 of the Tallahassee Code of General Ordinances.

**PART II
TALLAHASSEE-LEON COUNTY
LOCAL PLANNING AGENCY**

ARTICLE I NAME AND AUTHORIZATION

Section 1. Name. Pursuant to Objective 1.1 of the Intergovernmental Coordination Element of the Comprehensive Plan, the Tallahassee-Leon County Planning Commission shall act as the "Tallahassee-Leon County Local Planning Agency" herein referred to as the "Local Planning Agency" when performing those duties of the Local Planning Agency required by Florida Statutes and local codes.

Section 2. Authorization. The Local Planning Agency exists by authority of the "Tallahassee-Leon 2030 Comprehensive Plan as amended," initially adopted on July 16, 1990, by City of Tallahassee Ordinance 90-O-0076, and by Leon County Ordinance 90-30; by City of Tallahassee Ordinance 92-O-0029, and by Leon County Ordinance 92-15. Termination or restructuring of the Local Planning Agency shall be through the comprehensive plan amendment process and through the statutory requirements for local planning agencies, consistent with Chapter 163, Florida Statutes.

ARTICLE II - DUTIES AND RESPONSIBILITIES

Section 1. Monitor and Recommend. The Local Planning Agency shall monitor and oversee the effectiveness and status of the comprehensive plan and recommend to the City and County commissions such changes in the comprehensive plan as may be required from time to time, including preparation of such notification to the state land planning agency as is required by Section 163.3191, Florida Statutes.

Section 2. Coordination with Governmental Entities. The Local Planning Agency shall coordinate the comprehensive plan of the City of Tallahassee and Leon County with the plans of

other governmental entities, to include the School Board, other units of government providing service but not having regulatory authority over the use of land, and adjacent counties.

Section 3. Level of Service Standards. The Local Planning Agency shall ensure coordination in establishing level of service standards for public facilities with any other entities having operational and maintenance responsibilities for such facilities.

Section 4. Planning Coordination. The Local Planning Agency shall provide regular opportunities for other entities to present their plans to the agency, and for the agency to communicate its plans to the other entities for the purpose of planning coordination.

Section 5. Resolving Conflict. The Local Planning Agency shall serve as a recommending body to the City and County commissions in resolving conflicts between the plans of the other entities with those of the City and the County.

Section 6. Mediation. The Local Planning Agency shall periodically coordinate with adjacent Local Planning Agencies on issues of mutual interest, and serve as a mediating body where conflicts exist.

Section 7. Target Issues. The Local Planning Agency shall serve as a means to monitor and evaluate plan implementation, utilize a target issues process to track dates and actions as shown in the plan.

Section 8. Permitting Process. The Local Planning Agency shall serve as the coordination and monitoring mechanism to ensure the coordination of the permitting process in order to protect natural resource features through the appropriate location and intensity of development.

Section 9. General Duties. The Local Planning Agency shall perform any other function, duties, and responsibilities assigned to it by the City Commission, County Commission, or general or special law.

ARTICLE III – OFFICERS AND DUTIES

Section 1. Designation of Officers. The Chair of the Local Planning Agency shall be the Chair of the Tallahassee-Leon County Planning Commission. The Vice-Chair of the Local Planning Agency shall be the Vice-Chair of the Tallahassee-Leon County Planning Commission.

Section 2. Duties. The Chair shall: preside at all meetings of the Local Planning Agency; sign all official correspondence for the Local Planning Agency; and serve as the official representative of the Local Planning Agency. In the absence of the Chair, the Vice-Chair shall perform these functions. The most senior member present will serve as Chair in the absence of the elected Chair and Vice-Chair.

ARTICLE IV – MEETINGS AND LOCATIONS

Section 1. Meetings. The Local Planning Agency shall meet as necessary in order to accomplish the purposes assigned to it by the City of Tallahassee and Leon County. All meetings shall be duly noticed public meetings, and all records shall be public records. The Local Planning Agency shall encourage diversified public participation. The public shall be afforded the opportunity to comment at all meetings, within the constraints of time and relevancy as determined by the Chair.

Section 2. Meeting Locations. Meetings shall be held in facilities that are readily accessible to the public.

ARTICLE V - GENERAL PROVISIONS

Section 1. Voting Rights. Each member shall be entitled to one vote. Proxy votes and absentee ballots shall not be allowed.

Section 2. Parliamentary Procedure. Robert's Rules of Order, as may be revised from time to time, shall be the authority on parliamentary procedure at all meetings, unless in conflict with these Bylaws, in which case these Bylaws shall govern.

ARTICLE VI - THE GOAL OF PUBLIC PARTICIPATION PROCEDURES

Section 1. The Goal of Public Participation. By definition, a goal is a statement of purpose intended to define an ultimate or end state. The goal for the public participation process in planning for Tallahassee-Leon County is as follows:

To provide timely two-way communications between the residents of Tallahassee-Leon County and those responsible for preparation of amendments to and evaluation of the Comprehensive Plan. These plan processes should be accomplished in such a way so as to foster a sense of partnership between the government and the public; to create a sense of ownership and informed consent on the part of the public regarding the plan and the planning process; and to create a sense of trust between government and the public.

ARTICLE VII - OBJECTIVES OF PUBLIC PARTICIPATION PROCEDURES

Section 1. Objectives. Objectives are specific accomplishments, or series of accomplishments, necessary to the satisfactory pursuit of a goal. Objectives measure the success being realized in reaching a desired goal. Objectives for public participation in Tallahassee-Leon County planning efforts are:

- (a) The community understands the needs and the associated costs related to the comprehensive plan.
- (b) Opportunities are provided for the public to be involved in the planning process and to be informed of planning actions.
- (c) Procedures assure that property owners are notified of official actions that will affect the use of their property.
- (d) Procedures assure that the public has opportunities to provide written comments.
- (e) Procedures require consideration and response to public comments.
- (f) Procedures meet all state and local legal requirements for public notice and conduct of public meetings.

ARTICLE VIII - PUBLIC PARTICIPATION PROCEDURES

Section 1. Public Participation Procedures; Newspaper Advertising; Mailing List; Free Publicity; Meetings; Information Depositories; Written Comments; Public Hearings; Workshop Sessions; Modification to Proposed Amendments.

- (a) **Public Participation Procedures.** In order to meet the -public participation goal and objectives as outlined above for Tallahassee-Leon County, the procedures set forth below will be utilized by the Local Planning Agency in fulfilling its planning responsibilities:
- (b) **Newspaper Advertising.** All regular meetings and workshops of the Local Planning Agency shall be duly noticed. The notice will be of sufficient size and design (within reasonable budgetary limitations) so as to be readily noticeable by interested persons. The ad shall: include the purpose (including the title of proposed amendments), date, time, and location of the meetings; advise interested persons of their right to appear and be heard; and offer the opportunity to obtain additional information, inspect copies of the agenda and staff reports.
- (c) **Mailing List.** All interested persons will be afforded the opportunity (through advertising and other techniques) to have their name placed on an e-mail subscription service to receive e-mailed notice of meetings, workshops, seminars, and public hearings related to development of the comprehensive plan.
- (d) **Free Publicity.** Advantage will be taken of any free publicity opportunities that may be available. Notices of meetings will be submitted to the respective City and County community liaison offices for inclusion in periodic community service listings or announcements of meetings. Other low cost techniques such as media releases, public service announcements, and presentations to community groups will also be utilized when appropriate in order to provide information to the public and to receive their comments.

(e) **Meetings.** All Local Planning Agency meetings will be duly noticed public meetings. Members of the public will be afforded the opportunity to comment at all meetings, within the constraints of time and relevancy as determined by the Chair.

(f) **Information Depositories.** Relevant planning information, reports, and documents will be provided to public libraries, including via internet access, and other suitable information depositories in the community in order to make the information readily available to interested persons. Groups that request complete Local Planning Agency agenda packages will be encouraged to serve as information depositories.

(g) **Written Comments.** Written comments can be addressed to the Local Planning Agency through the Planning Department. Depending upon the nature or extent of written comments received, such comments will be summarized, or provided in their entirety to the Local Planning Agency members for consideration.

(h) **Public Hearings.** Public hearings will be conducted in accordance with the requirements of Sections 286.011 and 286.0114 and Chapter 163, Florida Statutes. Additional hearings can be held at local option. All hearings will meet legal requirements relating to advertising, and will be held at a time and location convenient to the general public. Beyond the legal requirements, other public notification techniques as outlined, and as appropriate, will be utilized.

(i) **Workshop Sessions.** Workshop sessions constitute public meetings and will be duly noticed. Workshops shall be held at a time and location that is accessible to the public. Workshop sessions will be generally less formal than regularly scheduled meetings and public hearings in order to encourage a more spontaneous flow of discussion among the participants. Workshops do not require a quorum. However, no formal action shall be taken at a workshop where there is no quorum. Such workshops can be geographically based or issue based, depending on the need.

(j) **Modification to Proposed Amendments.** The Local Planning Agency may recommend modifications to amendments after hearing public comment. These modifications may include changes to text or changes increasing or reducing the area of coverage of a map amendment.

**APPENDIX I
FORM FOR
PETITION FOR FORMAL QUASI-JUDICIAL PROCEEDINGS**

PETITION FOR FORMAL QUASI-JUDICIAL PROCEEDINGS

**Before the Tallahassee-Leon County
Planning Commission**

NOTICE: TO BE ENTITLED TO FORMAL QUASI-JUDICIAL PROCEEDINGS, THE PETITIONER MUST BE A PERSON WHO WILL SUFFER AN ADVERSE EFFECT TO AN INTEREST PROTECTED OR FURTHERED BY THE COMPREHENSIVE PLAN, INCLUDING INTERESTS RELEATED TO HEALTH AND SAFETY, POLICE AND FIRE PROTECTION SERVICE SYSTEMS, DENSITIES OR INTENSITIES OF DEVELOPMENT, TRANSPORTATION FACILITIES, HEALTH CARE FACILITIES, EQUIPMENT OR SERVICES OR ENVIRONMENTAL OR NATURAL RESOURCES. THE ALLEGED ADVERSE EFFECT MAY BE SHARED IN COMMON WITH OTHER MEMBERS OF THE COMMUNITY AT LARGE, BUT MUST EXCEED IN DEGREE THE GENERAL INTEREST IN COMMUNITY GOOD SHARED BY ALL PERSONS.

FILING FEE MUST BE PAID WHEN THE PETITION IS FILED.

1. This is a petition to initiate formal quasi-judicial proceedings to review a:
_____ decision
_____ recommendation
of _____ to
_____ approve
_____ deny
the following _____ (action/project)

Project Identification Number: _____
Date decision rendered (if applicable): _____

Project Location:
_____ City of Tallahassee
_____ Leon County

The petition will be forwarded to a mediator unless mediation is not requested. Costs of mediation shall be borne by the parties.
Check here if _____ mediation is not requested.

2. Name of Petitioner: _____

Address of Petitioner: _____

Telephone Number of Petitioner: _____ Facsimile: _____
e-mail address of Petitioner (listing of e-mail address indicates willingness to receive documents via email): _____

Name of Petitioner's Representative (where applicable): _____

Address of Petitioner's Representative: _____

Telephone Number of Petitioner's Representative: _____ Facsimile: _____
e-mail address of Petitioner's Representative (listing of e-mail address indicates
willingness to receive documents via email): _____

Name of Project Applicant (if different from Petitioner): _____

Address of Project Applicant: _____

Telephone Number of Project Applicant: _____ Facsimile: _____
e-mail address of Project Applicant (listing of e-mail address indicates willingness to
accept service via email): _____

3. Right to formal quasi-judicial proceedings [See notice above. Failure to list sufficient facts to show entitlement to formal quasi-judicial proceedings will result in denial of petition]: Provide an explanation of how Petitioner's substantial interests will be adversely affected by the determination or recommendation being challenged by Petitioner: _____

4. Petitioner received notice of the determination/proposed action dated _____ on _____, 20____ by:

- _____ U.S. Mail.
- _____ Publication in the newspaper.
- _____ City/County or Planning Commission Website
- _____ Other: Explanation

Note: A copy of the determination/proposed action must be attached to this petition.

5. A statement of all facts that are disputed by Petitioner: _____

6. A statement of the specific facts the Petitioner contends warrant reversal or modification of the determination or proposed recommendation: _____

7. A statement of the specific code provisions the Petitioner contends require reversal or modification of the determination or proposed recommendation. [Note: Failure to list specific provisions will result in denial of petition.] _____

8. A statement of the relief sought by Petitioner, stating precisely the action Petitioner wishes the Commission to take with respect to the determination or proposed recommendation. _____

9. _____ I hereby request entry of a procedural order.

SIGNATURE

DATE

Check one:

_____ Petitioner

_____ Petitioner's Representative

CERTIFICATE OF SERVICE

I certify that a copy of this document has been furnished to:

The project applicant: _____
at the following address: _____ to
legal counsel for the local government: _____
at the following address _____
by: _____ e-mail (if used) and _____ U.S. Mail _____ Facsimile _____ Hand-delivery, this _____
_____ day of _____, 20____.

Signature

APPENDIX II

Adopted Division of Administrative Hearings Rules

28-106.104 Filing.

- (1) In construing these rules or any order of a presiding officer, filing shall mean received by the office of the agency clerk during normal business hours or by the presiding officer during the course of a hearing.
- (2) All pleadings filed with the agency shall contain the following:
 - (a) The style of the proceeding involved;
 - (b) The docket, case or file number, if any;
 - (c) The name of the party on whose behalf the pleading is filed;
 - (d) The name, address, any e-mail address, and telephone number of the person filing the pleading;
 - (e) The signature of the person filing the pleading; and
 - (f) A certificate of service that copies have been furnished to all other parties as required by subsection (4) of this rule.
- (3) Any document received by the office of the agency clerk before 5:00 p.m. shall be filed as of that day but any document received after 5:00 p.m. shall be filed as of 8:00 a.m. on the next regular business day.
- (4) Whenever a party files a pleading or other document with the agency, that party shall serve copies of the pleading or other document upon all other parties to the proceeding. A certificate of service shall accompany each pleading or other document filed with the agency.
- (5) All parties, if they are not represented, or their attorneys or qualified representatives shall promptly notify all other parties and the presiding officer of any changes to their contact information by filing a notice of the change.
- (6) All papers filed shall be titled to indicate clearly the subject matter of the paper and the party requesting relief.
- (7) All original pleadings shall be on white paper measuring 8½ by 11 inches, with margins of no less than one inch. Originals shall be printed or typewritten.

28-106.108 Consolidation.

If there are separate matters which involve similar issues of law or fact, or identical parties, the matters may be consolidated if it appears that consolidation would promote the just, speedy, and inexpensive resolution of the proceedings, and would not unduly prejudice the rights of a party.

28-106.110 Service of Papers.

Unless the presiding officer otherwise orders, every pleading and every other paper filed in a proceeding, except applications for witness subpoenas, shall be served on each party or the party's representative at the last address of record.

28-106.203 Answer.

A respondent may file an answer to the petition.

28-106.211 Conduct of Proceedings.

The presiding officer before whom a case is pending may issue any orders necessary to effectuate discovery, to prevent delay, and to promote the just, speedy, and inexpensive determination of all aspects of the case, including bifurcating the proceeding.

28-106.213 Evidence.

- (1) Oral evidence shall be taken only on oath or affirmation.
- (2) Each party shall have the right to impeach any witness regardless of which party called the witness to testify.
- (3) Hearsay evidence, whether received in evidence over objection or not, may be used to supplement or explain other evidence, but shall not be sufficient in itself to support a finding unless the evidence falls within an exception to the hearsay rule as found in Sections 90.801-.805, F. S.
- (4) The rules of privilege apply to the same extent as in civil actions under Florida law.
- (5) If requested and if the necessary equipment is reasonably available, testimony may be taken by means of video teleconference or by telephone.
 - (a) If a party cross-examining the witness desires to have the witness review documents or other items not reasonably available for the witness to review at that time, then the party shall be given a reasonable opportunity to complete the cross-examination at a later time or date for the purpose of making those documents or other items available to the witness.
 - (b) For any testimony taken by telephone, a notary public must be physically present with the witness to administer the oath. The notary public shall provide a written certification to be filed with the presiding officer confirming the identity of the witness, and confirming the affirmation or oath by the witness. It shall be the responsibility of the party calling the witness to secure the services of a notary public.
- (6) When official recognition is requested, the parties shall be notified and given an opportunity to examine and contest the material. Requests for official recognition shall be by motion and shall be considered in accordance with the provisions governing judicial notice in Sections 90.201 - .203, F.S.

28-106.215 Post-Hearing Submittals.

All parties may submit proposed findings of fact, conclusions of law, orders, and memoranda on the issues within a time designated by the presiding officer. Unless authorized by the presiding officer, proposed orders shall be limited to 40 pages.

APPENDIX III

Section 112.3143, Florida Statutes - Voting conflicts

(1) As used in this section:

(a) "Principal by whom retained" means an individual or entity, other than an agency as defined in s. 112.312(2), that for compensation, salary, pay, consideration, or similar thing of value, has permitted or directed another to act for the individual or entity, and includes, but is not limited to, one's client, employer, or the parent, subsidiary, or sibling organization of one's client or employer.

(b) "Public officer" includes any person elected or appointed to hold office in any agency, including any person serving on an advisory body.

(c) "Relative" means any father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, or daughter-in-law.

(d) "Special private gain or loss" means an economic benefit or harm that would inure to the officer, his or her relative, business associate, or principal, unless the measure affects a class that includes the officer, his or her relative, business associate, or principal, in which case, at least the following factors must be considered when determining whether a special private gain or loss exists:

1. The size of the class affected by the vote.
2. The nature of the interests involved.
3. The degree to which the interests of all members of the class are affected by the vote.
4. The degree to which the officer, his or her relative, business associate, or principal receives a greater benefit or harm when compared to other members of the class.

The degree to which there is uncertainty at the time of the vote as to whether there would be any economic benefit or harm to the public officer, his or her relative, business associate, or principal and, if so, the nature or degree of the economic benefit or harm must also be considered.

(2)(a) A state public officer may not vote on any matter that the officer knows would inure to his or her special private gain or loss. Any state public officer who abstains from voting in an official capacity upon any measure that the officer knows would inure to the officer's special private gain or loss, or who votes in an official capacity on a measure that he or she knows would inure to the special private gain or loss of any principal by whom the officer is retained or to the parent organization or subsidiary of a corporate principal by which the officer is retained other than an agency as defined in s. [112.312\(2\)](#); or which the officer knows would inure to the special private gain or loss of a relative or business associate of the public officer, shall make every reasonable effort to disclose the nature of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes. If it is not possible for the state public officer to file a memorandum before the vote, the memorandum must be filed with the person responsible for recording the minutes of the meeting no later than 15 days after the vote.

(b) A member of the Legislature may satisfy the disclosure requirements of this section by filing a disclosure form created pursuant to the rules of the member's respective house if the member discloses the information required by this subsection.

(3)(a) No county, municipal, or other local public officer shall vote in an official capacity upon any measure which would inure to his or her special private gain or loss; which he or she knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is retained, other than an agency as defined in s. 112.312(2); or which he or she knows would inure to the special private gain or loss of a relative or business associate of the public officer. Such public officer shall, prior to the vote being taken, publicly state to the assembly the nature of the officer's interest in the matter from which he or she is abstaining from voting and, within 15 days after the vote occurs, disclose the nature of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes.

(b) However, a commissioner of a community redevelopment agency created or designated pursuant to s. 163.356 or s. 163.357, or an officer of an independent special tax district elected on a one-acre, one-vote basis, is not prohibited from voting, when voting in said capacity.

(4) No appointed public officer shall participate in any matter which would inure to the officer's special private gain or loss; which the officer knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is retained; or which he or she knows would inure to the special private gain or loss of a relative or business associate of the public officer, without first disclosing the nature of his or her interest in the matter.

(a) Such disclosure, indicating the nature of the conflict, shall be made in a written memorandum filed with the person responsible for recording the minutes of the meeting, prior to the meeting in which consideration of the matter will take place, and shall be incorporated into the minutes. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.

(b) In the event that disclosure has not been made prior to the meeting or that any conflict is unknown prior to the meeting, the disclosure shall be made orally at the meeting when it becomes known that a conflict exists. A written memorandum disclosing the nature of the conflict shall then be filed within 15 days after the oral disclosure with the person responsible for recording the minutes of the meeting and shall be incorporated into the minutes of the meeting at which the oral disclosure was made. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.

(c) For purposes of this subsection, the term "participate" means any attempt to influence the decision by oral or written communication, whether made by the officer or at the officer's direction.

(5) If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

(6) Whenever a public officer or former public officer is being considered for appointment or reappointment to public office, the appointing body shall consider the number and nature of the memoranda of conflict previously filed under this section by said officer.

APPENDIX IV

TALLAHASSEE-LEON COUNTY PLANNING COMMISSION

Procedure for Selection of Planning Commission Mediator

The Planning Department, on behalf of the City of Tallahassee and Leon County, will publish an advertisement at least once every 3 years in the Florida Bar News or other appropriate publications, requesting applications to serve as Planning Commission mediators. To qualify as a Planning Commission mediator, an applicant must:

- a) Be certified by the Florida Supreme Court as a circuit court mediator;
- b) Have served as a certified mediator for at least 3 years; and
- c) Have been a member of the Florida Bar at least 5 years

No mediator shall qualify to serve if he or she is an employee of the same law firm that employs a Planning Commissioner or Planning Commission counsel, nor shall such mediator's firm represent any party in the proceedings in question.

Applications may be obtained from the Planning Department and must be submitted to the Clerk of the Planning Commission. Mediators meeting the criteria (as determined by the Clerk of the Planning Commission upon consultation with the Planning Commission Attorney) will be placed on a list in the order in which the Planning Department received the applications. The total cost of mediation will be shared by the parties, who shall be the applicant, the local government and the petitioner, if different from the applicant. The mediator is responsible for billing and collecting his/her fee.

To satisfy the requirements listed above, the applicants must submit:

- a) Evidence of certification by the Florida Supreme Court as a mediator at the circuit court level;
- b) A list of mediations conducted over the past 3 years (minimum of 3); and
- c) Evidence of Florida Bar membership.

Once it is determined that the parties will select mediation under the Planning Commission Bylaws, the Clerk of the Planning Commission will ask the parties to select a mediator within a specified time from the list of approved mediators. If the parties fail to select a mediator within the time set, the Clerk will select a mediator from the list. The mediator selected by the Clerk shall be the next one on the list that has not yet been called to serve as mediator and does not have a conflict.

The Clerk of the Planning Commission shall send a copy of the petition for hearing to the selected mediator together with contact information about the parties. A copy of the transmittal letter shall be forwarded to the parties. The mediator will contact the parties with respect to mediation.